

Disproportionate System-Involvement

William Jernigan

MD Governor's Office of Crime Prevention, Youth, and Victim Services



HISTORICAL BACKGROUND of R/ED

HISTORY OF R/ED



- Parens Patriae (Latin for "parent of the nation"), late 1890's
 - Refers to the public policy power of the state to intervene against an abusive or negligent parent, legal guardian, or informal caretaker, and to act as the parent of any child, individual or animal who is in need of protection.
- The first juvenile justice system was implemented in Illinois in the late 1890's.







The evolution of the four JJDPA Core Requirements:

- Deinstitutionalization of Status Offenders (DSO) 1974
- Separation 1974
- Jail Removal 1980
- Disproportionate Minority Confinement 1988
 - Disproportionate Minority Contact 2002
 - Racial and Ethnic Disparities 2018





DISPROPORTIONATE DATA



R/ED - JUVENILE JUSTICE SYSTEM

- The 2020 Prison Policy Initiative report on youth confinement, "The Whole Pie" illustrated that...
 - > 52,000 youth in the U.S. were confined in facilities.
 - over 6,600 youth were confined for technical violations of their probation, rather than for a new offense.
 - 1,700 youth were locked up for "status" offenses which are low-level offenses such as truancy, exhibiting incorrigible behaviors, possession of tobacco, etc.





R/ED - JUVENILE JUSTICE SYSTEM

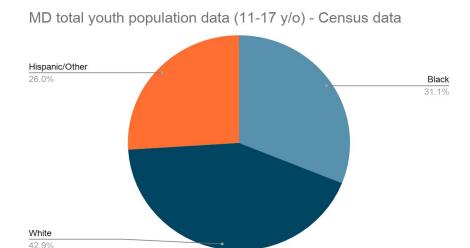
National juvenile justice data illustrates the following:

- **Youth of color** are overrepresented in every aspect of the system.
- African American youth represent 16 percent of the adolescents in this country, but comprise of 40 percent of the youth incarcerated in local detention and state correctional facilities.
- **Latino** youth are incarcerated nearly twice as often as white youth.
- Research shows that youth of color are treated more harshly than White youth, even when they are charged with the same category of offense, including status offenses.

STATEWIDE REFERRAL DATA



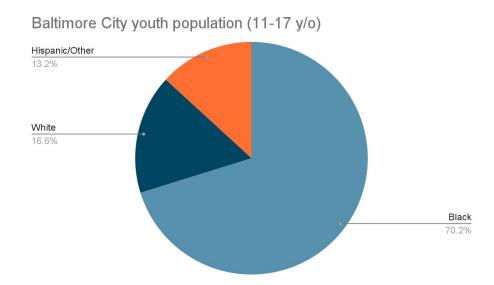
Demographics	FY2019	FY2020	FY2021
Race/Ethnicity	[
Black	61.7%	62.8%	57.9%
White	29.4%	28.1%	33.1%
Hispanic/Other	8.9%	9.1%	9.1%
Sex			
Male	71.0%	70.9%	74.8%
Female	29.0%	29.1%	25.2%
Age			
11 and under	4.3%	4.8%	3.8%
12	5.7%	5.0%	4.4%
13	9.6%	9.5%	7.1%
14	12.8%	14.2%	14.2%
15	19.1%	18.8%	17.3%
16	21,3%	21.7%	20,4%
17	24.7%	23,2%	27.4%
18-20	2.6%	2.8%	5.2%
Total Complaints	18,906	14,951	7,129







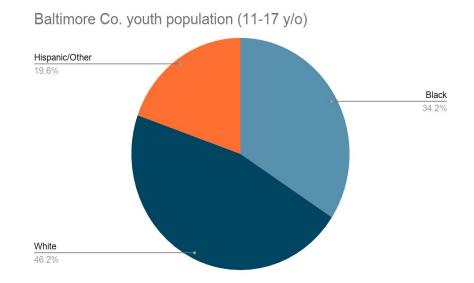
Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	94.4%	95.6%	94.0%
White	3.3%	2.4%	3.1%
Hispanic/Other	2.4%	2.1%	2.9%
Sex			0
Male	80.5%	83.7%	89.3%
Female	19.5%	16.3%	10.7%
Age			(3
11 and under	1.9%	2.4%	0.2%
12	4.1%	3.5%	2.6%
13	9.5%	7.0%	6.4%
14	12.6%	14.7%	16.7%
15	22.1%	24.4%	25.8%
16	22.0%	20.9%	18.6%
17	24.1%	23.7%	24.9%
18-20	3.6%	3.4%	5.0%
Total Complaints	1,384	1,012	582



BALTIMORE COUNTY REFERRAL DATA



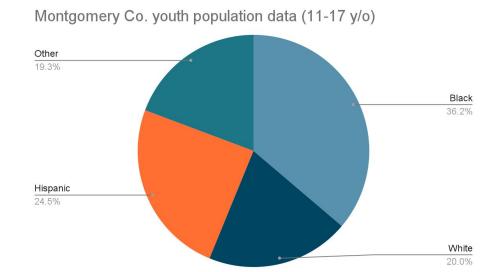
Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	78.1%	75.6%	72.5%
White	17.4%	19.6%	23.1%
Hispanic/Other	4.5%	4.8%	4.4%
Sex			
Male	70.1%	69.2%	74.2%
Female	29.9%	30.8%	25.8%
Age			
11 and under	3.0%	3.8%	2.6%
12	4.6%	5.8%	4.8%
13	10.8%	10.2%	7.7%
14	12.5%	14.9%	18.2%
15	21.5%	19.4%	18.1%
16	21.5%	22.8%	20.4%
17	23.8%	20.3%	25.4%
18-20	2.2%	2.8%	2.8%
Total Complaints	3,470	3,120	1,355



MONTGOMERY COUNTY REFERRAL DATA



Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	54.5%	51.7%	46.1%
White	13.4%	16.2%	19.9%
Hispanic/Other	32.1%	32.1%	34.0%
Sex			
Male	76.0%	78.4%	78.2%
Female	24.0%	21.6%	21.8%
Age			
11 and under	1.8%	1.3%	0.7%
12	3,1%	2,1%	1.4%
13	5.0%	4.5%	4.3%
14	9,9%	11.2%	9.2%
15	19,5%	19.1%	15.5%
16	24.7%	26.7%	26.5%
17	31.3%	29.5%	27.9%
18-20	4,9%	5.5%	14.6%
Total Complaints	2,055	1,363	588



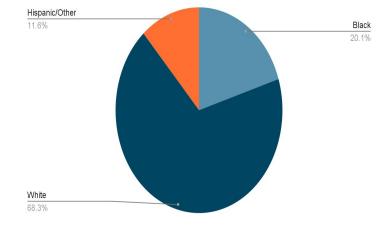
EASTERN SHORE REGION REFERRAL DATA



Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	52.4%	58.3%	50.3%
White	42.5%	37.3%	43.7%
Hispanic/Other	5.1%	4.5%	6.0%
Sex			
Male	67.2%	66.2%	70.1%
Female	32.8%	33.8%	29.9%
Age			
11 and under	7.5%	9.1%	3.6%
12	7.6%	5.8%	4.7%
13	10.3%	11.3%	7.9%
14	13.5%	13.9%	13.6%
15	16.0%	15.8%	14.5%
16	17.5%	17.6%	20.8%
17	25.6%	24.7%	31.8%
18-20	2.0%	1.8%	3.1%
Total Complaints	3,146	2,574	1,541

R-IV-Eastern	
Caroline	3.13
Cecil	1.93
Dorchester	4.54
Kent	1.91
Queen Anne's	2.82
Somerset	1.22
Talbot	1.67
Wicomico	3.21
Worcester	1.77

Eastern Shore Region total youth population data (11-17 y/o) - Census data

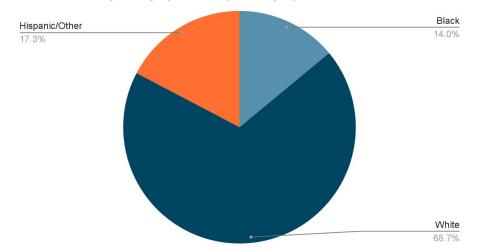


CAROLINE COUNTY REFERRAL DATA



Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	38.9%	46.8%	53.3%
White	54.3%	48.9%	40.0%
Hispanic/Other	6.7%	4.3%	6.7%
Sex			
Male	77.4%	71.5%	74.7%
Female	22.6%	28.5%	25.3%
Age			
11 and under	7.2%	7.0%	9.3%
12	14,4%	5.4%	4.0%
13	13,9%	15.1%	12.0%
14	12.0%	20.4%	12.0%
15	13.5%	12.4%	22.7%
16	17.3%	18.3%	18.7%
17	19.2%	20.4%	20.0%
18-20	2.4%	1.1%	1.3%
Total Complaints	208	186	75

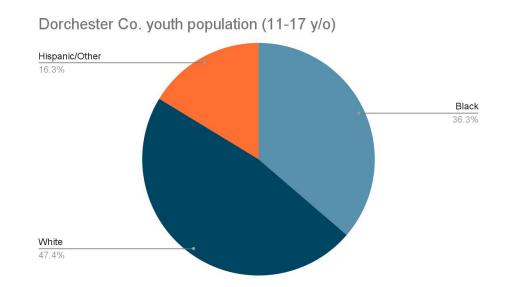








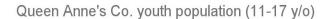
Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	71.5%	74.4%	81.5%
White	27.9%	22.8%	16.6%
Hispanic/Other	0.5%	2.8%	2.0%
Sex			
Male	69,0%	64.9%	70.7%
Female	31.0%	35.1%	29.3%
Age	770	1	
11 and under	20.8%	18.2%	5.9%
12	9.3%	7.7%	11.2%
13	14.0%	12,3%	10.7%
14	10.7%	14.4%	15,1%
15	16.4%	14.4%	16.6%
16	14.0%	21.0%	19.5%
17	14.2%	11.8%	18.0%
18-20	0.5%	0.3%	2.9%
Total Complaints	365	390	205

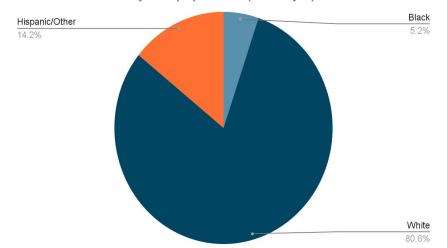


QUEEN ANNE'S COUNTY REFERRAL DATA



Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	12.2%	36,8%	35.1%
White	76.8%	53.7%	59.6%
Hispanic/Other	11.0%	9.5%	5.3%
Sex			<u></u>
Male	69.5%	74.7%	73.7%
Female	30.5%	25.3%	26.3%
Age	(A)		
11 and under	3.0%	6.3%	1.8%
12	3.7%	2.1%	5.3%
13	5.5%	6.3%	5.3%
14	12.8%	14.7%	5.3%
15	20.1%	6.3%	12.3%
16	20,1%	24.2%	29.8%
17	34.1%	38.9%	40,4%
18-20	0.6%	1,1%	0.0%
Total Complaints	164	95	57



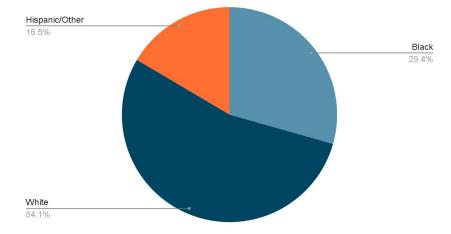


WICOMICO COUNTY REFERRAL DATA



Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			
Black	77.5%	78.1%	68.2%
White	17.3%	18.6%	26.7%
Hispanic/Other	5.3%	3.3%	5.1%
Sex			2
Male	58.6%	57.3%	64.3%
Female	41.4%	42.7%	35.7%
Age			8
11 and under	3.8%	3.7%	3.5%
12	10.3%	7.3%	4.8%
13	12,9%	14.2%	12.5%
14	17.0%	16.0%	25.1%
15	17.7%	18.3%	14.1%
16	17.9%	17.0%	15.8%
17	19.1%	20.6%	21,2%
18-20	1.3%	2.7%	2,9%
Total Complaints	759	698	311

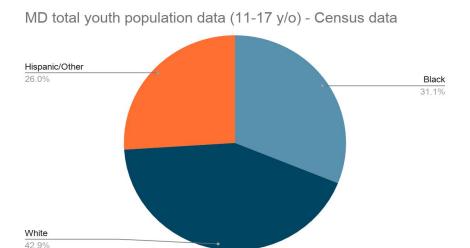




STATEWIDE SECURE DETENTION DATA



Youth Demographics	FY2019	FY2020	FY2021
Race/Ethnicity			9
Black	77.8%	74.9%	75.8%
White	14.8%	15.7%	17.0%
Hispanic/Other	7.4%	9.4%	7.2%
Sex			
Male	84.7%	83.2%	84.6%
Female	15.3%	16.8%	15.4%
Age		×.	47
11 and under	0.5%	0.5%	0.1%
12	1.6%	1.6%	1.3%
13	5.2%	7.0%	4.7%
14	11.0%	12.0%	19,4%
15	21.3%	20.2%	26.1%
16	22.3%	22.1%	19.0%
17	24.8%	25.1%	18.6%
18-20	13.2%	11.5%	10.7%
Total Placements from Juv. Court	2,404	1,755	830



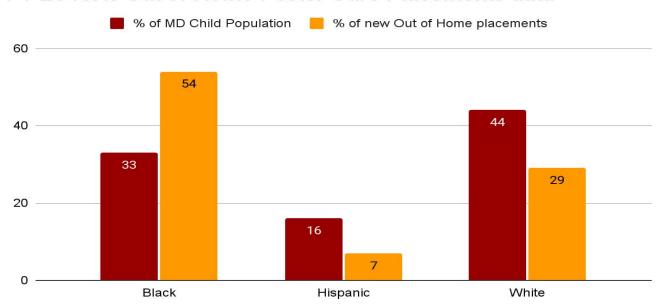


DISPROPORTIONATE DATA FROM OTHER SYSTEMS



MARYLAND CHILD WELFARE SYSTEM DATA

FY 20 New Out of Home Foster Care Placements data





SCHOOL TO PRISON PIPELINE

- The "school-to-prison pipeline" is a national issue wherein school-aged children are funneled into the juvenile and criminal justice systems.
- Young children who were suspended or expelled were "10 times more likely to dropout of high school, experience academic failure and grade retention, hold negative school attitudes, and face incarceration." (U.S. Dept. of Health and Human Services, 2014).





CONTRIBUTING FACTORS THAT LEAD TO DISPARITIES IN THE JUVENILE JUSTICE SYSTEM



CONTRIBUTING FACTORS FOR R/ED

- Economically disadvantaged and unstable communities and neighborhoods
- > Low-performing academic institutions, especially public schools
- Delinquent peers/negative peer influence
- Family risk factors (unmarried/single parents, incarcerated parents, subpar parent-child communication, etc.)
- Greater exposure to violence

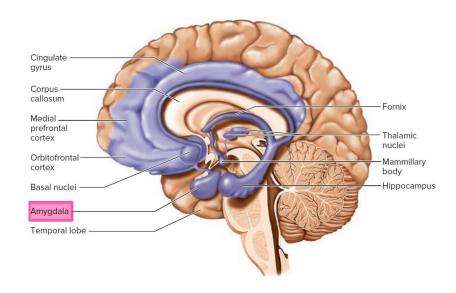


The Impact of Trauma



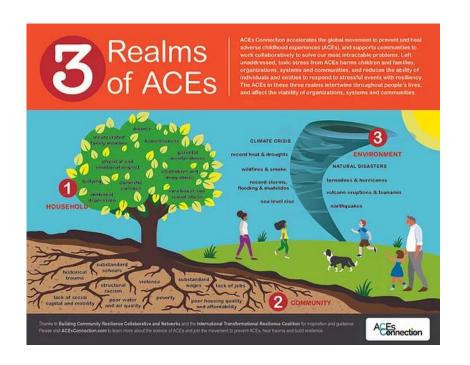


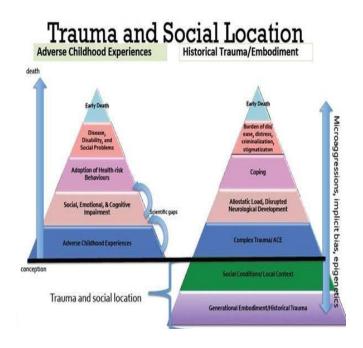
Trauma is defined as a "lasting response to experiences or circumstances that exceed an individual's ability to cope and produces lasting adverse effects" (SAMSHA, 2014).





ADVERSE CHILDHOOD EXPERIENCES



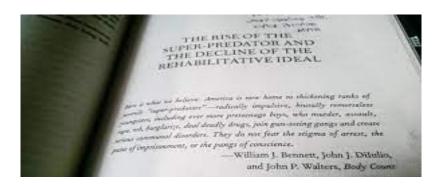


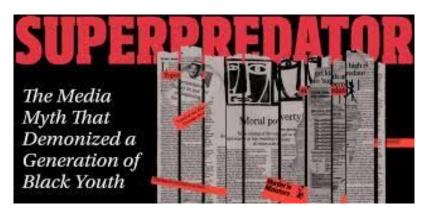


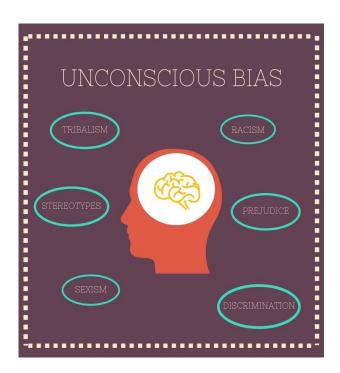
The Impact of Bias on the Youth Justice System

THE IMPACT OF BIAS ON THE JJ SYSTEM





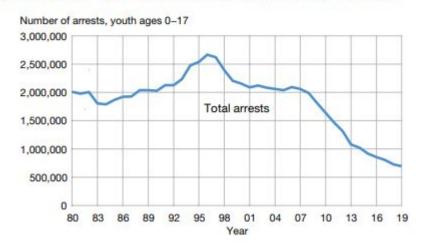




THE IMPACT OF BIAS ON THE JJ SYSTEM



In 2019, law enforcement agencies made an estimated 696,620 arrests of youth younger than 18—the fewest arrests of juveniles in nearly 4 decades





HOW DO WE CURE THE ISSUE OF R/ED?









DIRECT SERVICES



Direct Services include a wide range of programming such as the following:

- Prevention and Early Intervention Programs (JJAC/LMB/PBB)
- Advocacy for system-involved youth
- Diversion Programs (Community-based, Schools, Law Enforcement, and Restorative Justice)
- Programs that serve as an alternative to secure detention and confinement.

TRAINING AND TECHNICAL ASSISTANCE



Training and Technical Assistance can address various contributing mechanisms by addressing the following:

- Implicit Bias/Unintentional racial bias
- Cultural Competency
- Improving interactions between youth and Juvenile Justice personnel
- Trauma-Informed Care
- Adverse Childhood Experiences

SYSTEM CHANGE STRATEGIES



This approach seeks to alter the basic procedures, policies, and rules that define how a juvenile justice system operates to address Racial and Ethnic Disparities. System change strategies:

- Can be challenging to implement
- When successful, it can produce widespread lasting change
- Can include small changes in policies and procedures as well as comprehensive, far-reaching reforms.
 - Maryland's Juvenile Justice Reform Council
 - MacArthur Foundation (Brain development science)





